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SOUTHEND-ON-SEA BOROUGH COUNCIL

**Cabinet Committee**

**Date: Thursday, 7th March, 2019**

**Time: 6.00 pm**

**Place: Committee Room 1 - Civic Suite**

**Contact: Tim Row - Principal Democratic Services Officer**

**Email: [committeesection@southend.gov.uk](mailto:committeesection@southend.gov.uk)**

**A G E N D A**

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**Members:**

Cllr A Moring (Chair), Cllr T Cox (Vice-Chair) and Cllr M Flewitt

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**SOUTHEND-ON-SEA BOROUGH COUNCIL**

**Meeting of Cabinet Committee**

**Date: Monday, 7th January, 2019**  
**Place: Committee Room 1 - Civic Suite**

**3**

**Present:** Councillor A Moring (Chair)  
Councillors T Cox (Vice-Chair) and M Flewitt

**In Attendance:** Councillors S Aylen, S Buckley, A Dear, D Garne, J Garston,  
R Hadley, H McDonald, D McGlone, C Nevin, P Van Looy and  
C Willis  
G Smith, C Hindle-Terry, B Frost and T Row

**Start/End Time:** 6.00 pm - 7.10 pm

**573 Apologies for Absence**

There were no apologies for absence.

**574 Declarations of Interest**

The following interests were declared at the meeting:

(a) Councillor Flewitt – Agenda Item No. 6 (Objections to Traffic Regulation Orders – Alton Gardens) – Pecuniary interest: Gives a financial contribution to St Stephens Church (withdrew);

(b) Councillor Moring – Agenda Item No. 7 (Petition Requesting Closure of Oakwood Avenue and Shirley Road) – Non-pecuniary interest: Mother owns a property in Briarwood Drive;

(c) Councillor Van Looy – Agenda Item No. 6 (Objections to Traffic Regulation Orders – Holland Road) – Non-pecuniary interest: One of the residents is known to him;

(d) Councillor Willis – Agenda Item No. 8 (Requests for Traffic Regulation Orders – Hadleigh Road) – Non-pecuniary interest: Wife works at a school in the Road.

**575 Minutes of Meeting held on Thursday 1st November 2018**

Resolved: That the Minutes of the meeting held on Thursday 1<sup>st</sup> November 2018 be received, confirmed as a correct record and signed.

**576 Minutes of the Special Meeting held on Tuesday, 20th November 2018**

Resolved: That the Minutes of the special meeting held on Tuesday 20<sup>th</sup> November 2018 be received, confirmed as a correct record and signed.

**577 Minutes of the Special Meeting held on Thursday 6th December 2018**

Resolved: That the Minutes of the meeting held on Thursday 6th December 2018 be received, confirmed as a correct record and signed.

**578 Objections to Traffic Regulation Orders**

The Cabinet Committee received a report of the Deputy Chief Executive (Place) presenting the representations that had been received in response to the statutory consultation for proposed Traffic Regulation Orders in respect of various proposals across the Borough. These included :

- (a) the introduction of a prohibition of waiting from 12.00 noon to 2.00 p.m. daily on the north side of Eastwoodbury Lane outside property nos. 7 to 57 and 67 to 85 Eastwoodbury Lane;
- (b) the introduction of a prohibition of waiting from 12.00 noon to 2.00 p.m. daily on the south side of Eastwoodbury Lane opposite property nos. 7 to 83 Eastwoodbury Lane;
- (c) the introduction of a prohibition of waiting from 12.00 noon to 2.00 p.m. daily on the west side of Eastwoodbury Crescent opposite property nos. 5 to 27 Eastwoodbury Crescent
- (d) the introduction of a prohibition of waiting from 12.00 noon to 2.00 p.m. daily on the east side of Eastwoodbury Crescent opposite property nos. 203 Rochford Road to 22 Eastwoodbury Crescent;
- (e) the introduction of a prohibition of waiting from 12.00 noon to 2.00 p.m. daily in the sections of Alton Gardens on the north west side from approximately 15 metres from its junction with Manners Way to outside No.89 Alton Gardens and on the south east side from approximately 15 metres north east of its junction with Derek Gardens to approx. 15 metres south west of its junction with Manners Way; and
- (f) the inclusion of Palmeira Avenue, Station Road and Holland Road, Westcliff on Sea within the Southend-on-Sea Borough Council (Cliffs Pavilion Area) (Prohibition of Waiting and Permit Parking Places) (Zone CP) Order 2016.

The report sought the Cabinet Committee's approval on the way forward in respect of all of these proposals, after having considered the views of the Traffic Regulations Working Party following consideration of all the representations that had been received in writing and at the meeting. Large scale plans of the proposals and photographs of the streets were displayed at the meeting.

Resolved:

1. That the Southend-on-Sea Borough Council (Various Roads) (Stopping, Waiting, Loading and Unloading Prohibitions and Restrictions, Parking Places and Permit Parking Zones)(Consolidation) Order 2016 (Amendment No. 13) Order 2018 be deferred pending a review of the parking situation in the wider area and a report be submitted to the meeting of the Traffic Regulations Working Party and Cabinet Committee on 12<sup>th</sup> September 2019.
2. That the Deputy Chief Executive (Place) be authorised to confirm the Southend-on-Sea Borough Council (Cliffs Pavilion Area) (Prohibition of Waiting & Permit Parking Places) (Zone CP) Order 2016 (Amendment No. 3) Order 2018 as

advertised and to arrange for the traffic regulation order to be sealed and the proposals implemented.

Reason for Decision

As set out in the submitted report

Other Options

Each proposal needs to be considered on its individual merits and their impact on public safety, traffic flows or parking and wider impact on the surrounding network. Members may consider taking no further action if they feel it is appropriate.

Note: This is an Executive function.

Eligible for call-in to Place Scrutiny Committee

Cabinet Member: Councillor Moring

### **579 Petition Requesting the Closure of Oakwood Avenue and Shirley Road**

Pursuant to Minute 534 of the meeting of the Council held on 13<sup>th</sup> December 2018, the Cabinet Committee received a report of the Deputy Chief Executive (Place) concerning the receipt of a petition requesting the closure of Oakwood Avenue and Shirley Road at the junction of the A127.

The Cabinet Committee was reminded that a petition had previously been submitted by the residents of Oakwood Avenue requesting measures to reduce the levels of traffic using the road, through changes to the road layout, and to reduce the current speed limit to 20mph. This had been considered by the Cabinet Committee at its meeting on 13<sup>th</sup> September 2018 when it resolved that consideration of the matter be deferred until the completion of the Kent Elm Highway works (Minute 255 refers).

Resolved:

1. That the new petition be noted.
2. That the request be investigated and the findings be reported to a future meeting of this Committee following completion of the Kent Elm Highway works.

Reason for Decision

To ensure that an informed decision is made after the completion of the Kent Elms Highway works.

Other Options

None

Note: This is an Executive function

Eligible for call-in to Place Scrutiny Committee

Cabinet Member: Councillor Moring

## 580 Requests for Traffic Regulation Orders

The Cabinet Committee received a report of the Deputy Chief Executive (Place) that sought approval to authorise the advertisement of the amendments and/or new waiting restrictions at the locations indicated in Appendix 1 to the submitted report, in accordance with the statutory processes and, subject to there being no objections received following statutory advertisement, to arrange for the relevant orders to be sealed and implement the proposals.

The Cabinet Committee also had before it an additional request for St Vincent's Road to be included in the Southend-on-Sea Borough Council (Cliffs Pavilion Area) (Prohibition of Waiting and Permit Parking Places) (Zone CP) Order 2016. The Chairman agreed that this request be considered at this meeting as an urgent additional item given the level of public interest in the matter.

The Cabinet Committee also considered a further request to amend the School Keep Markings and waiting restrictions in Hornby Avenue outside the Prince Avenue Academy and Nursery. The Chairman also agreed that this request be considered at this meeting as an urgent additional item to ensure that the restrictions were appropriately regularised on the grounds of road safety.

Having considered the views of the Traffic Regulations Working Party it was:

Resolved:

That the Deputy Chief Executive (Place) be authorised to publish the relevant statutory notice and undertake the necessary consultation for a traffic regulation order(s) for the following requests and, subject to there being no objections received following statutory advertisement, to arrange for the order to be sealed and the proposals implemented:

- (i) the introduction of speed reduction measures in Hadleigh Road, Leigh-on-Sea;
- (ii) the removal/reduction of waiting restrictions on the south side of Rampart Street, Shoeburyness to create additional parking;
- (iii) the inclusion of St Vincent's Road, Westcliff-on-Sea with the Southend-on-Sea Borough Council (Cliffs Pavilion Area) (Prohibition of Waiting and Permit Parking Places) (Zone CP) Order 2016; and
- (iv) the amendment of the school keep clear markings and waiting restrictions in Hornby Avenue, Westcliff-on-Sea around the Prince Avenue Academy and Nursery.

Reason for Decision

As set out in the submitted report

Other Options

As set out in the submitted report

Note: This is an Executive function  
Eligible for call-in to Place Scrutiny Committee  
Cabinet Member: Councillor Moring

**581 Requests for Waiting Restrictions - On-Street Electric Charging Bays in Residential Streets**

The Cabinet Committee considered a report of the Deputy Chief Executive (Place) that sought approval to authorise the advertisement of Experimental Traffic Regulation Orders in accordance with the statutory processes, for the introduction of on-street Electric Charging Bays in residential streets. Having considered the views of the Traffic Regulations Working Party it was:

Resolved: That the principle of experimental traffic regulation orders to introduce on-street Electric Charging Bays in residential streets be approved subject to:

1. A more detailed report, to be submitted to the Traffic Regulations Working Party and Cabinet Committee for consideration explaining the enforcement on the use of any bays.
2. The Traffic Regulations Working Party and relevant Ward Councillors be notified of the locations of any proposed bays prior to advertisement.
3. A regular update be included on the Agendas for future meetings of the Traffic Regulations Working Party and Cabinet Committee.

Reasons for Decision

As set out in the submitted report

Other Options

As set out in the submitted report

Note: This is an Executive item  
Eligible for call-in to Place Scrutiny Committee  
Cabinet Member: Councillor Moring

**Chairman:** \_\_\_\_\_

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# Southend-on-Sea Borough Council

Agenda  
Item No.

4

Report of Deputy Chief Executive (Place)  
to  
**Traffic Regulation Working Party and Cabinet  
Committee**  
on  
**7<sup>th</sup> March 2019**

Report prepared by: Peter Geraghty,  
Director for Planning and Transport

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## Objections to Traffic Regulation Orders

**Cabinet Member : Councillor Moring  
Part 1 Public Agenda Item**

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### 1. Purpose of Report

- 1.1 For the Traffic Regulation Working Party and the Cabinet Committee to consider details of the objections to advertised Traffic Regulation Orders in respect of various proposals across the borough.

### 2. Recommendation

- 2.1 **That the Traffic Regulation Working Party consider the objections to the proposed Orders and recommend to the Cabinet Committee to:**

- (a) Implement the proposals without amendment; or,  
(b) Implement the proposals with amendment; or,  
(c) Take no further action**

- 2.2 **That the Cabinet Committee consider the views of the Traffic Regulation Working Party, following consideration of the representations received and agree the appropriate course of action.**

### 3. Background

- 3.1 The Cabinet Committee periodically agrees to advertise proposals to implement waiting restrictions in various areas as a result of requests from Councillors and members of the public based upon an assessment against the Council's current policies.

3.2 The proposals shown on the attached **Appendix 1** were advertised through the local press and notices were displayed at appropriate locations informing residents and businesses of the proposals and inviting them to make representations in respect of the proposals. This process has resulted in the objections detailed in **Appendix 1** of this report. Officers have considered these objections and where possible tried to resolve them. Observations are provided to assist Members in their considerations and in making an informed decision.

#### **4. Reasons for Recommendations**

4.1 The proposals aim to improve the operation of the existing parking controls to contribute to highway safety and to reduce congestion.

#### **5. Corporate Implications**

##### **5.1 Contribution to Council's Vision & Corporate Priorities.**

5.1.1 Ensuring parking and traffic is managed while maintaining adequate access for emergency vehicles and general traffic flow. This is consistent with the Council's Vision and Corporate Priorities of Safe, Prosperous and Healthy.

##### **5.2 Financial Implications**

5.2.1 Costs for confirmation of the Order and amendments, in **Appendix 1**, if approved, can be met from existing budgets.

##### **5.3 Legal Implications**

5.3.1 The formal statutory consultative process has been completed in accordance with the requirements of the legislation.

##### **5.4 People Implications**

5.4.1 Works required to implement the agreed schemes will be undertaken by existing staff resources.

##### **5.5 Property Implications**

5.5.1 None

##### **5.6 Consultation**

5.6.1 This report provides details of the outcome of the statutory consultation process.

## **5.7 Equalities and Diversity Implications**

5.7.1 Any implications will be taken into account in designing the schemes.

## **5.8 Risk Assessment**

5.8.1 The proposals are designed to improve the operation of the parking scheme while maintaining highway safety and traffic flow and as such, are likely to have a positive impact.

## **5.9 Value for Money**

5.9.1 Works associated with the schemes listed in **Appendix 1** will be undertaken by the Council's term contractors, selected through a competitive tendering process to ensure value for money.

## **5.10 Community Safety Implications**

5.10.1 The proposals in **Appendix 1** if implemented will lead to improved community safety.

## **5.11 Environmental Impact**

5.11.1 There is no significant environmental impact as a result of introducing the Traffic Regulation Orders.

## **6. Background Papers**

6.1 None

## **7. Appendices**

7.1 **Appendix 1** - Details of representations received and Officer Observations.

**Appendix 1** Details of representations received and Officer Observations relating to the Report on Traffic Regulation Orders

## Appendix 1 Details of representations received and Officer Observations relating to the Report on Traffic Regulation Orders

Road	Proposed By	Proposal	Comments	Officer Comment
Wells Avenue	Councillor	Introduction of Residents Permit Parking Scheme	<p>26 letters of Support, and 1 letter of support from the Airport,</p> <p>Main comments are in favour of scheme; some have asked why should residents pay for the permits; and also could it be Monday to Friday</p> <p>7 general comments received in support but would like to see different times for the scheme</p> <p>6 letters of objection received Main comments include Unfair tax on residents; would like it to be different times; would have an effect on trade at local shops adjacent to road; would not stop people parking to use the airport; shop owners would need to find alternative parking; would have a detrimental effect on more people than it would benefit; would prefer parking restrictions; would cause cost implications to those residents with additional vehicles; not a problem outside their property; should be able to park in front of their house without charge; will only move parking to other roads not in the scheme; if scheme is approved, dropped kerbs should be provided for residents free of charge; problem has been</p> <p>Additionally 26 comments were received submitted by a third party of which 18 residents agreed for their comments to be considered of these 15 were generally in support of the scheme, but would like the hours and days of operation reviewed;</p> <p>3 were against parking permits; side roads need to be included; and times need to be reviewed</p>	<p>This proposal was considered at the Traffic Regulations Working Party and Cabinet Committee on 1<sup>st</sup> November 2018 . Officers advised, in line with the agreed Policy, that a resident permit parking area based on individual roads would only lead to displacement to adjacent streets. Members decided to proceed to advertise the proposal for Wells Avenue.</p> <p>It is unclear from the both the informal and formal consultations as to a general consensus on the times of operation.</p> <p>49 comments are in general support of the concept of permit parking controls with 9 comments not in support.</p> <p>There are concerns that introducing permit parking controls in isolated streets will displace the parking and lead to further requests to extend controls rather than addressing issue on an area wide basis.</p> <p><b>Members are asked to consider the proposal, the comments received and any presentations at the meeting.</b></p>

<p><b>Rochford Road Service Roads</b></p>	<p><b>Councillor</b></p>	<p><b>Provision of Residents Permit Parking Scheme</b></p>	<p>1 letter of support – with airport parking becoming worse to park in Rochford Road; due to airport charges and Rochford Rd being free</p> <p>3 letters of objection received main points raised include</p> <p>Something needs to be done; but why should residents pay to park on their own street; permit parking scheme is unnecessary most properties are either bought or rented that do not have driveways for many reasons mostly financially – now want to inflict more costs on the residents; there is not a problem; parking problems decrease property values; it is making life difficult and more expensive for all thereby worsening quality of life of residents in the road; generally against the scheme; has elderly visitors to home that need to park nearby</p> <p>1 general comment agrees we need some form of parking but hours need to be modified</p> <p>Additionally 33 comments were received submitted by a third party of which 14 residents agreed for their comments to be considered of these</p> <p>9 were generally in support of the scheme, but would like the hours and days of operation reviewed; slip road to be one way;</p> <p>5 were against parking permits; additional costs for residents; why should they have to pay to park; restrict hours of scheme; Council tax is high enough without having to pay for parking permits; problems due to airport charging too much for parking; people should not have to pay to have visitors.</p>	<p>This proposal was considered at the Traffic Regulations Working Party and Cabinet Committee on 1<sup>st</sup> November 2018 . Officers advised, in line with the agreed Policy, that a resident permit parking area based on individual roads would only lead to displacement to adjacent streets. Members decided to proceed to advertise the proposal for Rochford Road Service Roads.</p> <p>It is unclear from the both the informal and formal consultations as to a general consensus on the times of operation.</p> <p>11 comments are in general support of the concept of permit parking controls with 8 comments not in support.</p> <p>There are concerns that introducing permit parking controls in isolated streets will displace the parking and lead to further requests to extend controls rather than addressing issue on an area wide basis.</p> <p><b>Members are asked to consider the proposal, the comments received and any presentations at the meeting.</b></p>
<p><b>Wick Chase junction Glynde Way</b></p>	<p><b>Councillor</b></p>	<p><b>Introduction of no waiting junction protection</b></p>	<p>1 letter of objection received</p> <p>The resident's property is on the east side of Wick Chase at its junction with Glynde Way. The resident is elderly and has difficulty walking. The proposed restrictions and parking by non-residents will force her to park further away from her property. She has requested that the double yellow lines be reduced to 5m along her frontage.</p>	<p>The junction has a fairly wide bellmouth and if 5m of restrictions are provided, the current issue of vehicles being parked immediately on the junction would not be resolved. The proposal is for 12m of junction protection in Glynde Way which could be reduced to 10m.</p> <p><b>Recommend to agree to a reduced length of 10 metres.</b></p>

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# Southend-on-Sea Borough Council

Agenda  
Item No.

5

Report of Deputy Chief Executive (Place)  
to  
**Traffic Regulations Working Party and Cabinet  
Committee**  
on  
**7<sup>th</sup> March 2019**

Report prepared by: Peter Geraghty,  
Director for Planning and Transport

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## Requests for Waiting Restrictions

### Cabinet Member: Councillor Moring Part 1 Public Agenda Item

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#### 1. Purpose of Report

- 1.1 For the Traffic Regulations Working Party and the Cabinet Committee to authorise the advertisement of the amendments and/or new restrictions/traffic Regulation Orders in accordance with the statutory processes.

#### 2. Recommendation

2.1. **That the Traffic Regulations Working Party and the Cabinet Committee:-**

- a) **Consider the requests to advertise the requisite Traffic Regulation Orders as shown in appendix 1;**
- b) **If approved, further agree that in the event of there being no objections to the proposals, the proposal will be added to the existing work programme and the Traffic Regulation Order be confirmed;**
- c) **Note that all unresolved objections will be referred to the Traffic Regulations Working Party for consideration.**

#### 3. Background

- 3.1 Requests for new or amendments to existing waiting or traffic restrictions are regularly received from residents and the businesses as well as officer and Member suggestions.
- 3.2 All requests are assessed and investigated against the policy criterion agreed criteria by the Cabinet Committee in November 2018.

#### **4. Other Options**

- 4.1 Each request needs to be considered on its individual merits and their impact on public safety, traffic flows or parking and wider impact on the surrounding network. Members may consider taking no further action if they feel it is appropriate.

#### **5. Reasons for Recommendations**

- 5.1 Where recommended the objective is to mitigate for likelihood of traffic flows being impeded, to improve safety or increase parking availability.

#### **6. Corporate Implications**

##### *6.1 Contribution to Council's Vision & Corporate Priorities*

- 6.1.1 Ensure the highway network is effectively managed contributing to a Safe and Prosperous Southend.

##### *6.2 Financial Implications*

- 6.2.1 Where recommended, the source of funding will be from allocated budgets, where funding is provided from alternative budgets, this is highlighted as appropriate.

##### *6.3 Legal Implications*

- 6.3.1 The formal statutory consultative process will be completed in accordance with the requirements of the legislation where applicable.

##### *6.4 People Implications*

- 6.4.1 Staff time will be prioritised as needed to investigate, organise the advertisement procedures and monitor the progress of the proposals based on the committee priorities.

##### *6.5 Property Implications*

- 6.5.1 None

##### *6.6 Consultation*

- 6.6.1 Formal consultation will be undertaken including advertisement of the proposal in the local press and on the street as appropriate.

##### *6.7 Equalities and Diversity Implications*

- 6.7.1 The objectives of improving safety takes account of all users of the public highway including those with disabilities.

##### *6.8 Risk Assessment*



6.8.1 Neutral.

6.9 *Value for Money*

6.9.1 All works resulting from the scheme design are to be undertaken by term contractors appointed through a competitive tendering process.

6.10 *Community Safety Implications*

6.10.1 All proposals are designed to maximise community safety through design, implementation and monitoring.

6.11 *Environmental Impact*

6.11.1 All proposals are designed and implemented to ensure relevant environmental benefits are attained through the use of appropriate materials and electrical equipment to save energy and contribute towards the Carbon Reduction targets where appropriate.

## **7. Background papers**

None

## **8. Appendices**

**Appendix 1** – List of requests and comments

## APPENDIX 1 – TRO CHANGES/WAITING RESTRICTIONS REQUESTS

Location	Request Details	Request ed By	Relevant Criteria Points	Officer comments
South Essex Homes managed land, East Street/Sutton Road	Propose permit parking controls in the service road.	SE Homes	The Permit Parking Policy requires the wider area to be subject to controls rather than individual streets.	<p>While the current policy requires area wide measures to be introduced, this land is under the control of SE Homes and designed for residents to park. Signage advising the area s private have had little impact and to prevent residents spaces being occupied by commuters, permit parking controls have been requested.</p> <p><b>SE Homes will be funding all works and as the area is not public highway, it is recommended to advertise the proposals.</b></p>
Osborne Road, Windsor Road, Albion Road	Remove existing Alternate Month restrictions		NA	<p>Following proposals to introduce permit parking controls, the Working Party agreed to propose amending the existing waiting restrictions to provide additional parking</p> <p><b>Recommend to advertise proposals.</b></p>
Eastwood Park car park	Amend existing waiting limit	Officers	NA	<p>To accommodate park users while continuing to deter all day parking, it has been requested to amend the current waiting limit to the following</p> <p><i>1st May to 30th September 7.30 am to 10.00 am Maximum stay 1 hour return prohibited within 3 hours</i></p> <p><i>1st October to 30th April 7.30 am to 5.00 pm Maximum stay 3 hours return prohibited within 4 hours</i></p> <p><b>Recommend to advertise proposals.</b></p>
Gunners Road	Propose double yellow lines on bend.	Members	Does not meet criteria	<p>Gunners Road is a residential street therefore traffic flows are not of concern. Collision data has been checked and no collisions resulting in personal injury have been recorded in the last three</p>

Location	Request Details	Request ed By	Relevant Criteria Points	Officer comments
				years.  <b>Recommend no further action as the proposal does not meet the agreed criteria.</b>
Ladram Way	Relocate School Keep Clear marking	Officers	NA	The existing marking extends a considerable distance eastwards past the entry serving no real purpose. As the length of these markings are set by the regulations, this leaves an area north of the entry unrestricted. By relocating and amending the marking, vehicles will not be able to stop and cause visibility issues for those crossing the road at the drop off and pick up times.  <b>Recommend to advertise proposal.</b>
Burr Hill Chase	Remove School Keep Clear Marking	Officers	NA	The school is now closed and the marking is redundant.  <b>Recommend to advertise proposals.</b>

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